

## Message Text

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ACTION EUR-08

INFO OCT-01 SS-14 ISO-00 PM-03 SP-02 NSC-05 NSCE-00 INR-05

CIAE-00 L-01 SAJ-01 ACDA-10 /050 W

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P R 201500Z SEP 75

FM USMISSION NATO

TO SECSTATE WASHDC PRIORITY 3676

SECDEF WASHDC PRIORITY

INFO ALL NATO CAPITALS 5498

AMEMBASSY MOSCOW

USDEL MBFR VIENNA

USNMR SHAPE

USCINCEUR

S E C R E T USNATO 5149

LIMDIS

E.O. 11652: GDS

TAGS: NATO, NAC, PARM, MBFR, XE, XF, PFOR, PLOS

SUBJ: ALLIANCE CONSULTATIONS

REF: A. USNATO 5076 DTG 181000Z SEP 75 (NOTAL)

B. USNATO 5068 DTG 171805Z SEP 75 (NOTAL)

C. STATE 203510 DTG 270004Z AUG 75 (NOTAL)

D. USNATO 4370 DTG 190944Z AUG 75 (NOTAL)

BEGIN SUMMARY: AT SEPTEMBER 19 NAC, SYG LUNS LAUNCHED A PROPOSAL FOR A SIX-MONTH PROGRAM OF REINFORCED NAC CONSULTATIONS. ACTION: REQUEST GUIDANCE ON BELGIAN PROPOSAL FOR REINFORCED NAC CONSULTATION ON MBFR OPTION III. END SUMMARY.

1. PER INSTRUCTIONS REF C, ON SEPTEMBER 16, AMBASSADOR BRUCE CONSULTED WITH SYG LUNS ON A SPECIFIC PROGRAM FOR "REINFORCED" NAC CONSULTATIONS OVER THE NEXT SIX MONTHS. THE SYG RECEIVED OUR INITIATIVE WITH CONSIDERABLE ENTHUSIASM, AND RAISED THIS SUBJECT WITH AMBASSADORS AT AN INFORMAL GATHERING ON SEPTEMBER 16 (SEE REF B), INDICATING THAT HE WOULD SOON MAKE MORE FORMAL  
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AND SPECIFIC PROPOSALS ABOUT A PROGRAM FOR "REINFORCED" CONSULTATIONS IN THE NORTH ATLANTIC COUNCIL.

2. AT THE NAC ON SEPTEMBER 19, UNDER "ANY OTHER BUSINESS", LUNS

DISTRIBUTED A SPEAKING BRIEF ON REINFORCED NACS, TEXT OF WHICH FOLLOWS: BEGIN TEXT:

AS I INDICATED TO AMBASSADORS AT AN INFORMAL GATHERING RECENTLY, I HAVE BEEN REFLECTING ON HOW WE MIGHT PURSUE AND ENHANCE POLITICAL CONSULTATIONS IN THE ALLIANCE. YOU ALL NO DOUBT RECALL THE ATTENTION FOCUSED UPON THIS IMPORTANT IDEA AT THE SUMMIT MEETING IN MAY WHEN, AMONG OTHERS, PRESIDENT FORD AND PRIME MINISTER TRUDEAU URGED THE ALLIES TO CULTIVATE THE HABIT OF DISCUSSING OUR APPROACHES TO MATTERS WHICH TOUCH THE INTERESTS OF ALL SO THAT, WHERE POSSIBLE, WE CAN DEVELOP COMMON POLICIES TO DEAL WITH COMMON PROBLEMS. THIS, I THINK, CAN OFTEN BE DONE BEST BY INVITING POLICY-LEVEL OFFICIALS FROM CAPITALS TO PARTICIPATE HERE IN THE COUNCIL. AS I PROMISED, I WOULD LIKE TODAY TO CIRCULATE TO YOU ALL A SHORT LIST OF SUGGESTED TOPICS, WHICH EVEN THOUGH, STRICTLY SPEAKING, MAY LIE OUTSIDE THE GEOGRAPHIC LIMITS OF THE ALLIANCE, NEVERTHELESS TOUCH ON THE INTERESTS OF ALL THE MEMBER NATIONS OF THE ALLIANCE. IN THE MONTHS AHEAD PERHAPS WE COULD SCHEDULE THESE TOPICS FOR DISCUSSION IN THE COUNCIL, RE-INFORCED BY APPROPRIATE HIGH-LEVEL OFFICIALS FROM CAPITALS. THE LIST IS BY NO MEANS COMPREHENSIVE. I WOULD WELCOME YOUR REACTIONS TO IT, EITHER NOW OR IN THE DAYS AHEAD, AND, OF COURSE, ANY SUPPLEMENTARY TOPICS WHICH OCCUR TO YOU OR YOUR AUTHORITIES.

THE TOPICS WHICH I HAVE IN MIND ARE:

(1) THE FAR EAST:

IT SEEMS TO ME TIMELY FOR US TO DISCUSS THE IMPLICATIONS FOR OUR SECURITY IN THE POST-VIETNAM SHIFTS IN THE ASIAN BALANCE OF POWER, INCLUDING SINO-SOVIET COMPETITION IN, FOR EXAMPLE, SOUTH-EAST ASIA.

(2) THE MIDDLE EAST:

PERHAPS WE COULD HAVE A GENERAL EXCHANGE OF VIEWS ON THE MIDDLE EAST SITUATION WHOSE ATTENTION COULD FOCUS IN PARTICULAR ON THE REPORTS OF THE NATO MIDDLE EAST REGIONAL EXPERTS AND THE AD HOC GROUP ON THE MEDITERRANEAN.

(3) EAST/WEST RELATIONS:

I WOULD HOPE THAT POLICY-LEVEL OFFICIALS FROM CAPITALS COULD  
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PARTICIPATE IN THE DISCUSSIONS ON SALT, MBFR AND THE CSCE FOLLOW-UP, AS WELL AS CURRENT BILATERAL ALLIED CONTACTS WITH THE SOVIETS, WITH A VIEW TO ASSESSING AT AN APPROPRIATE TIME THE LATEST DEVELOPMENTS IN THIS BROAD FIELD.

(4) THE LAW OF THE SEA:

PERHAPS POLICY-LEVEL OFFICIALS COULD JOIN WITH EXPERTS WHO HAVE PARTICIPATED IN THE LAW OF THE SEA DISCUSSIONS FOR AN ASSESSMENT OF WHERE WE ARE HEADING IN INTERNATIONAL EFFORTS TO DRAW-UP NEW RULES IN THIS IMPORTANT AREA. END TEXT.

3. TIME RESTRICTIONS PREVENTED AN EXCHANGE OF VIEWS ON THIS SUBJECT AMONG AMBASSADORS. RATHER, LUNS INVITED REACTIONS OF DELEGATIONS AFTER THEY HAD HAD THE OPPORTUNITY TO STUDY

HIS SPEAKING BRIEF.

4. COMMENT: LACK OF IMMEDIATE DISCUSSION ON THIS ISSUE DENIED US THE OPPORTUNITY TO PROPOSE THE SPECIFIC DATE OF OCTOBER 30 FOR THE REINFORCED NAC CONSULTATION ON "THE FAR EAST". HOWEVER, WE WILL MAKE THAT PROPOSAL TO SYG LUNS IN THE NEAR FUTURE. THE SAME LACK OF DISCUSSION ALSO DENIED BELGIAN AMBASSADOR DE STAERCKE THE OPPORTUNITY TO PIGGYBACK HIS PROPOSAL FOR A REINFORCED NAC ON MBFR (OPTION III (REF A) ON THE LUNS/US PROGRAM. THUS, WE NOW HAVE AN OPPORTUNITY BEFORE THE NEXT AMBASSADORS' FORMAL DISCUSSION OF THIS ISSUE (THERE IS NO PERMREPS LUNCH AND NO NAC PRESENTLY SCHEDULED DURING WEEK OF SEPT 22-26) TO GATHER SUPPORT FOR THE LUNS/US REINFORCED NAC PROPOSALS, AND TO WORK TO DISCOURAGE THE BELGIAN MBFR REINFORCED NAC PROPOSAL, IF THE DEPARTMENT AGREES THAT THE LATTER SHOULD BE DISCOURAGED.

5. ACTION REQUESTED: EARLY WASHINGTON GUIDANCE, PER REF A.BRUCE

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**To:** STATE  
SECDEF INFO ALL NATO CAPITALS  
MOSCOW  
MBFR VIENNA  
USNMR SHAPE

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